

REGULAR MEETING OF THE VINEYARD PLANNING COMMISSION, Wednesday, July 20, 2022, at 6:00 p.m.

PUBLIC NOTICE is hereby given that the Vineyard City Planning Commission will hold a regularly scheduled meeting at City Hall, 125 South Main Street, Vineyard, Utah. You can also view the meeting on our <u>live stream channel</u>.

REGULAR SESSION

CALL TO ORDER

1. INVOCATION/INSPIRATIONAL THOUGHTS/PLEDGE OF ALLEGIANCE

- **2. OPEN SESSION** Time dedicated for public comment. Comments will be limited to three (3) minutes. No actions may be taken by the Planning Commission due to the need for proper public noticing.
- 3. MINUTES REVIEW AND APPROVAL
- 4. BUSINESS ITEMS

5. PUBLIC HEARING

5.1 Vineyard Waterfront Masterplan

This public hearing is for a Vineyard City initiated Waterfront Masterplan. This plan specifies the city's use in the 3.4 miles of waterfront adjacent to the city. Those uses include but are not limited to public open space, recreation, transportation options, economic development, and increased access to Utah Lake. Additionally, this plan provides a list of future projects for the city for implementation. The Planning Commission will take appropriate action.

6. WORK SESSION

6.1 The Urban Green Documentary (27:10), WWF International

The Planning Commission will watch and discuss this documentary regarding urban sustainability.

Video Link: https://www.youtube.com/watch?v=o86Ut6kAEMQ

7. TRAINING SESSION

8. COMMISSION MEMBERS' REPORTS AND EX PARTE DISCUSSION DISCLOSURE

9. ADJOURNMENT

The Public is invited to participate in all Planning Commission meetings. In compliance with the Americans with Disabilities Act, individuals needing special accommodations during this public meeting should notify Cache Hancey, Planning Technician, at least 24 hours prior to the meeting by calling (801) 226-1929 or email at <u>cacheh@vineyardutah.org</u>.

The foregoing notice and agenda were posted on the Utah Public Notice Website and Vineyard Website, posted at the Vineyard City Offices and City Hall, delivered electronically to city staff and each member of the planning commission.

AGENDA NOTICING COMPLETED ON: July 18, 2022

NOTICED BY: /s/ Cache Hancey

Cache Hancey, Planner & Business Advocate



Community Development

Date:	July 20, 2022
From:	Morgan Brim, Community Development Director
То:	Planning Commission
Item:	Public Hearing Vineyard Waterfront Master Plan
Location:	Vineyard's 3.4-mile shoreline



BACKGROUND:

The city hired FFKR and EDSA Design consultants to prepare a waterfront master plan which encompasses Vineyard's entire 3.4-mile shoreline. This plan provides three planning districts along the waterfront. The northern planning district includes areas adjacent to Downtown and the future boardwalk retail street. The district will focus on high energy activities and entertainment. The primary elements of this area include two piers on the north and south side of an expanded sandy beach. Currently the beach is 300 feet in length and the plans propose an expansion to approximately 1,800 linear feet. A marina village is proposed just south of the Lindon Marina that will provide greater opportunity for boat access and a reuse of the former Geneva Mill storm water pond.

The central planning district runs just south of the Lake Promenade, east of the Lakefront Town Center, James Bay and the Shores Communities. This area contains Sunset Beach Park and proposes enhancements to Center Street Trailhead. The south planning district includes the Walkara Way project and lake side property west of the former Clegg Farm. An educational facility, equestrian opportunities, trail improvements and a non-motorized boat launch.

This plan has been through a significant public process which included two open houses, several online engagement opportunities and many committee working groups. Work sessions before the Planning Commission, Bicycle Advisory Commission, and City Council allowed the public formal time for public comment from input from city leadership.

od plan of the proposed Holdaway Farms development. The attached development agreement among other things, provides timelines for infrastructure, phasing of residential units, city participation of collector roads, and development process considerations. The applicant has submitted a preliminary plat for the development and plans to submit final plats for each phase as the project develops.

RECOMMENDATION:

Staff is recommending approval of the Vineyard Waterfront Master Plan, Ordinance...

PROPOSED MOTION:

"I forward a positive recommendation to the City Council of Ordinance 2022-... Vineyard Waterfront Master Plan."

ATTACHMENTS:

Proposed Ordinance and Waterfront Master Plan

Ordinance 2022-... Vineyard Waterfront Master Plan

AN ORDINANCE OF THE CITY OF VINEYARD, UTAH, TO ESTABLISH A WATER FRONT MASTER PLAN, COMPISING SHORELINE AREAS WITHIN THE CITY'S MUNICIPAL BOUNDARY, APPROXIMATELY 3.4 MILES, TO PROVIDE A COMPREHENSIVE DESIGN OF WATERFRONT PROJECTS RESOURCES, TO ESTABLISH TRANSPORTATION CORRIDOR ROUTES, PRIORITIZING ACTIVE TRANSPORTATION SUCH AS WALKING AND BIKING, CREATING ACCESS TO TRANSIT, PRIORTIZING FUTURE IMPROVEMENT PROJECTS AND DEVELOPING RECREATIONAL AMENITIES SERVING LOCALS AND TOURISTS; PROVIDING A REPEALER CLAUSE; PROVIDING A SAVINGS AND SEVERABILITY CLAUSE, PROVIDING FOR PUBLICATION BY SUMMARY; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, in compliance with Utah State Municipal Land Use, Development, and Management Act (LUDMA), the City established a master plan as a companion document to the General Plan; and,

WHEREAS, the Waterfront Master Plan provides guidance for future development of the city's shoreline and places an emphasis on creating recreational opportunities; and,

WHEREAS, The Waterfront Master Plan provides several lake side improvement projects for future implementation; and

WHEREAS, the City held several public meetings and workshops to obtain citizen feedback on how the waterfront is currently being utilized and how it will be used in the future; and,

WHEREAS, the master plan will provide opportunities for future grant funding as it reflect a unified vision as to how the shoreline should develop; and

WHEREAS, the City Council of Vineyard approved a motion to establish an project known as "Vineyard Beach" as a catalyst waterfront project, which consists of a central gathering park, lake road improvements, pedestrians and cyclist facility, extending the beach front, adding beach sand and infrastructure necessary to maintain area improvements; and,

WHEREAS, the Planning Commission held a public hearing on July 20, 2022, and after fully considering public comment and staff recommendations, recommended approval to the City; and,

WHEREAS, the City Council reviewed the Waterfront Master Plan and held a public hearing on July 27, 2022, and after fully considering public comment, staff and Planning Commission's recommendations, evidence and testimony presented by the City, staff and other interested parties.

NOW, THEREFORE, BE IT ORDAINED BY THE MAYOR AND COUNCIL OF THE CITY OF VINEYARD:

Section 1: VINEYARD WATERFRONT MASTER PLAN. Attached as exhibit A.

<u>Section 2</u>: REPEALER CLAUSE. All City and Vineyard Plans, which are in conflict with the Vineyard Waterfront Plan herewith are hereby repealed.

Section 3: SAVINGS AND SERVERABILITY CLAUSE. It is hereby declared to be the legislative intent that the provisions and parts of this Ordinance shall be severable. If any paragraph, part, section, subsection, clause or phrase of this Ordinance is for any reason held to be invalid by a Court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Ordinance.

<u>Section 4</u>: PUBLICATION. This Ordinance, or a summary thereof, shall be published in the official newspaper of the City, and shall take effect immediately upon its passage, approval, and publication.

<u>Section 5</u>: EFFECTIVE DATE. This Ordinance shall be in full force and effect after its passage, approval and publication according to law.

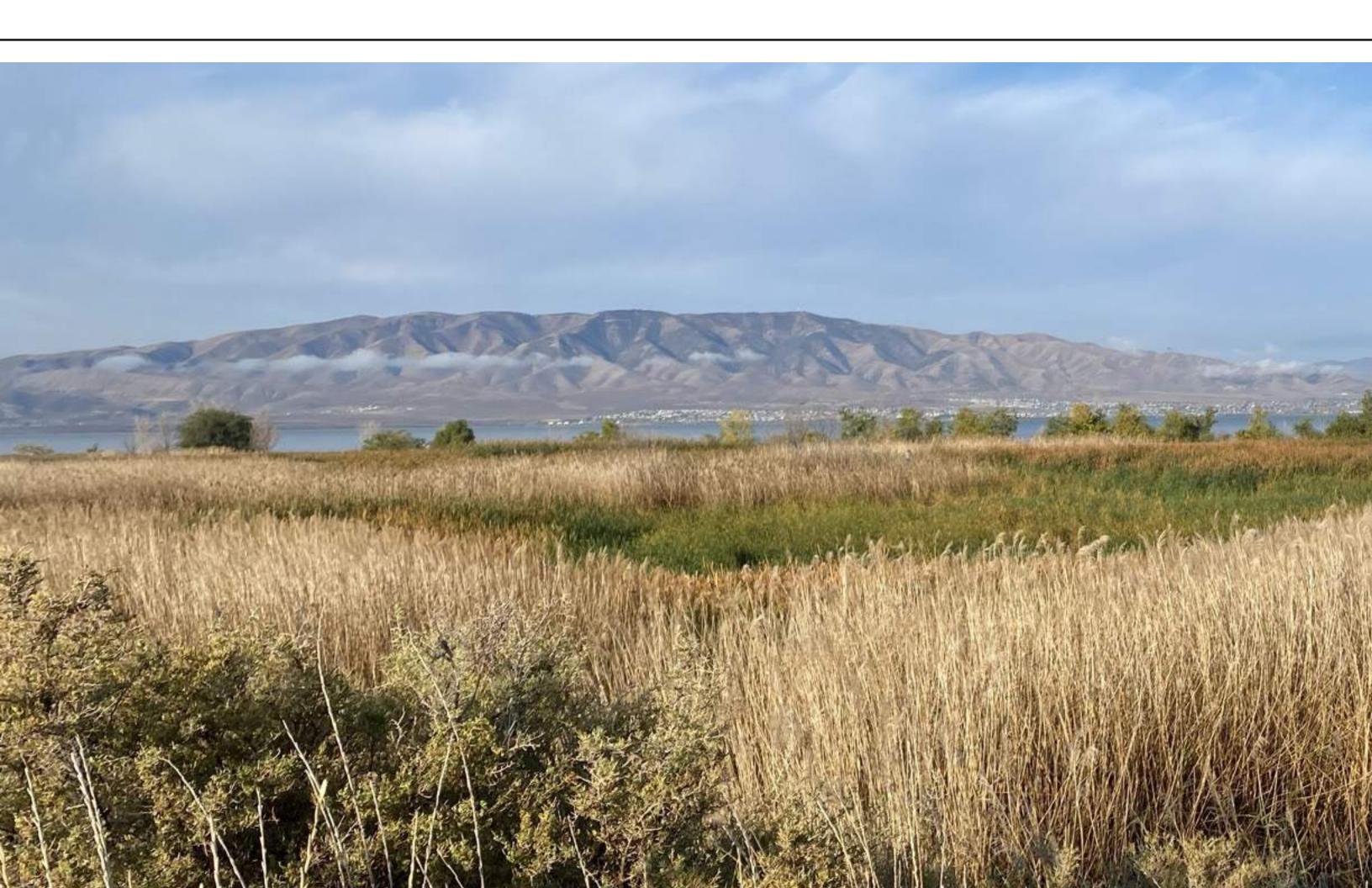
Exhibit A: Waterfront Master Plan

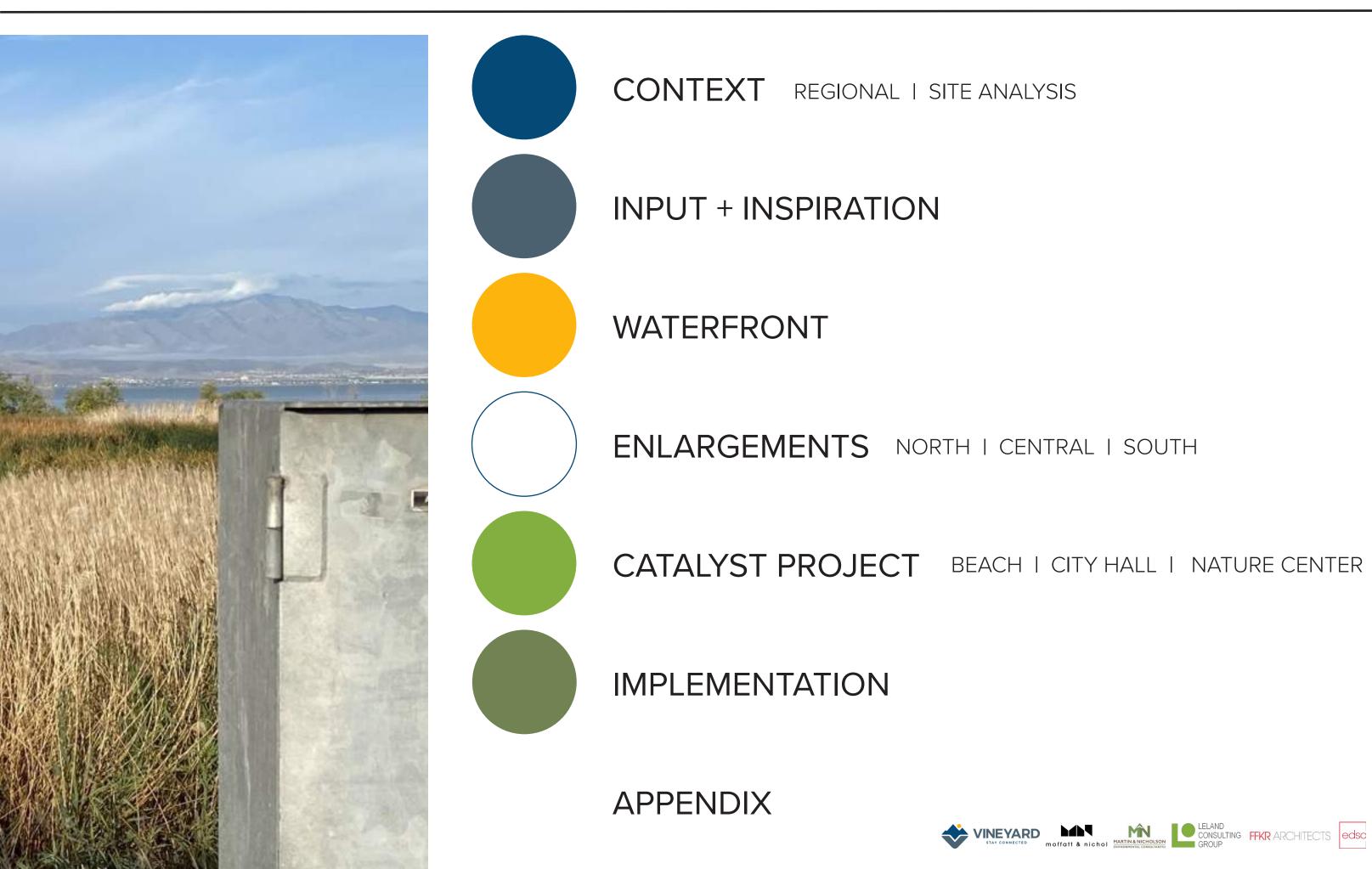


VINEYARD WATERFRONT PLANNING COMMISSION | JUNE 15, 2022 CITY COUNCIL | JUNE 22, 2022

















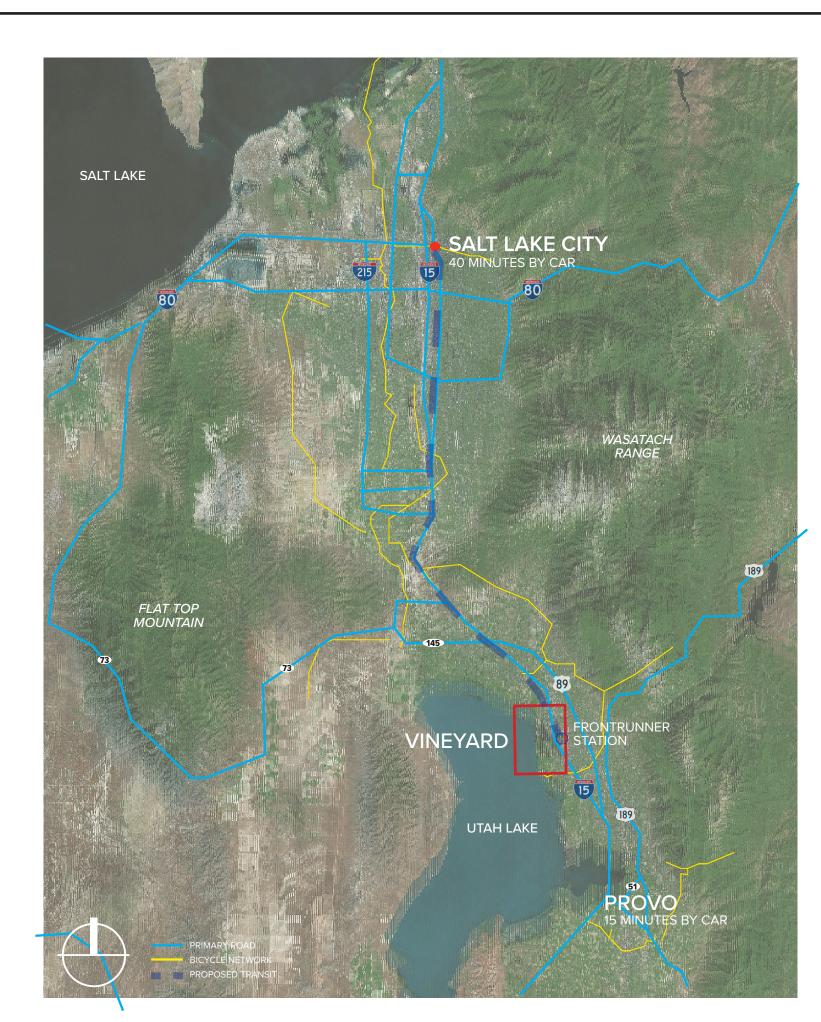


Vineyard, Utah

Located in the heart of Utah County, Utah, Vineyard is located between Salt Lake City and Provo. Vineyard is a newer community with explosion growth from the previous decade and more planned with added infrastructure and development potential.

With easy access to I-15 and the Salt Lake International Airport a short 45 minute drive away, and (forthcoming) UTA FrontRunner rail service to Salt Lake City, Vineyard is situated is an ideal location for easy access whether by bike, vehicle, or public transit. A connected, comprehensive Utah Lake Trail ties perfectly into a comprehensive, user-friendly waterfront for Vineyard. While residents love the current option to passively experience the lake and natural environment, there are needed updates to provide greater usership and needed environmental interventions to maintain prosperous natural systems.

Vineyard has access to water that most of Utah County (and beyond!) municipalities do not. Taking advantage of usage for both residents and visitors can only enhance the rapidly-growing city and establish it as a unique destination.





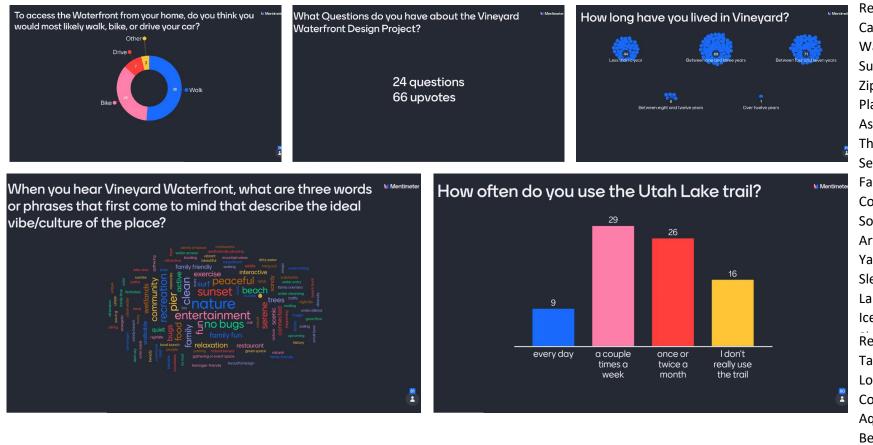


COMMUNITY INPUT

2+ Public Engagement Sessions2 Outreach Strategies Applied25+ Programmatic Elements Added

- 50+ Residents Engaged
- 50+ Survey Responses

1 Community with Multiple Interests Addressed^{Rentals: paddleboards, canoe, etc.}



Fishing pier Bird watching tower Citizen scienc Nature areas to walk or bike Dog park on beach **Fishing competitions** Farmers market Beach volleyball Beach and swimming Concerts Music festivals Non-motorized marina (e.g. Lake Ridg Pirate ship Water park Water slide Cable park Markets Protected swim areas Scuba diving Recreational lake access – e.g. canoe Beach style boardwalk Amphitheater Wake board park Marinas Camping Kite festival Lantern floating festival Rental concession facility Carnival Water amenities/inflatables Surf line Zip lines Places for bbg Astronomy activities Theme park/rides Seasonal: create event space for fall Fall time rides Coffee kiosk Soccer or basketball Art festivals Yacht club Sledding Hill Large pavilion for events – ice skating Ice fishing Restaurants Tacos Lots of sandy beaches Concert series Aquarium Beach exercise area Expanded beach front Restaurant over the water with aqua

		Development of the second
	Spring	Beach, pier
	Spring	
		Civic Building, Moment
	Spring	Green space
	Summer	Beach
	Summer	
	Summer	Food
	Summer	Beach
	Summer	Beach
	Summer	Event
	Summer	Event
lge Marina in Virgiı	Summer	Beach
	Summer	Beach
	Summer	
	Summer	Beach, pier
	Summer	Beach, Pier
	Summer	Food
	Summer	Beach
	Summer	Beach
es, kayaks	Summer	Beach
	Summer	Beach, Pier
	Summer	Event
	Summer	Beach
	Summer	Beach, Pier
	Summer	Green space
	Summer	Event
	Summer	Event
	Summer	Beach
	Summer	Green space
	Summer	Greenspace
	Summer	Event
	Summer	Beach
	Summer	Beach
	Summer	Beach
	Summer	Food
	Summer	Moment
	Summer	Moment
schedule	Fall	Event
	Fall	Event
	Fall	Food
	Fall	Green space
	Fall	Event
	Fall	Beach, Pier
	Winter	Moment
g (e.g. downtown I	Winter	Event
	Winter	Beach, Pier
	Year Round	Food, pier
	Year Round	Food
	Year Round	Beach
	Year Round	Event
	Year Round	Civic Building, Moment
	Year Round	Beach
	Year Round	Beach
arium features	Year Round	Food
		1 000























SEASONALITY



STEEPED IN HISTORY The waterfront is filled with history - spanning before times of settler's for farming purposes, embracing the original stewards (Native Americans), and understanding the effects and legacy of past industrial uses (Geneva Steel Plant).





COLD WINTERS, WARM SUMMERS The Vineyard waterfront experiences all seasons, and visitors should be able to use the waterfront all seasons with a range of passive and active activities.



A PLACE FOR GUESTS AND RESIDENTS Water is scarce in Utah; it draws those in Vineyard and outside of the city. The waterfront has seen many changes over time and must take into account past, present, and future uses moving forward. The draw a successful waterfront has can be more than a positive economic benefit; it can also provide a multitude of equitable and environmentally-beneficial aspects for both locals and tourists.

ENVIRONMENTALLY-MINDED

MINDED Vineyard can have both a positive effect on the waterfront and Utah Lake as a whole. Removing invasives, remediating contaminated sites, and educating future stewards of the environment are all steps Vineyard can take with the planning and design of the waterfront.

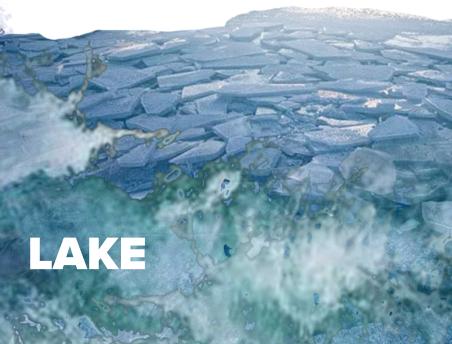


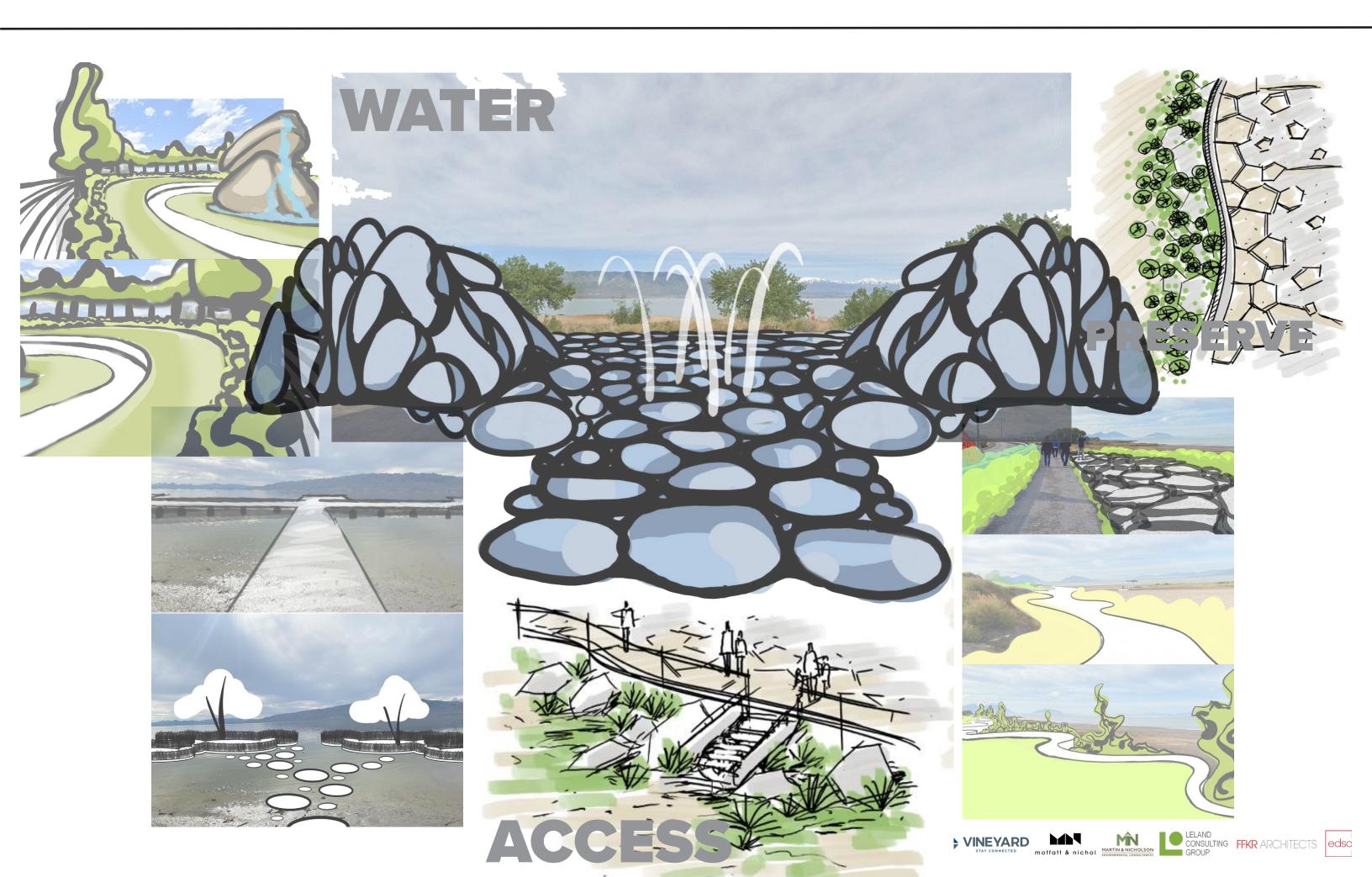
DESIGN CONCEPT CHANGING WATERS

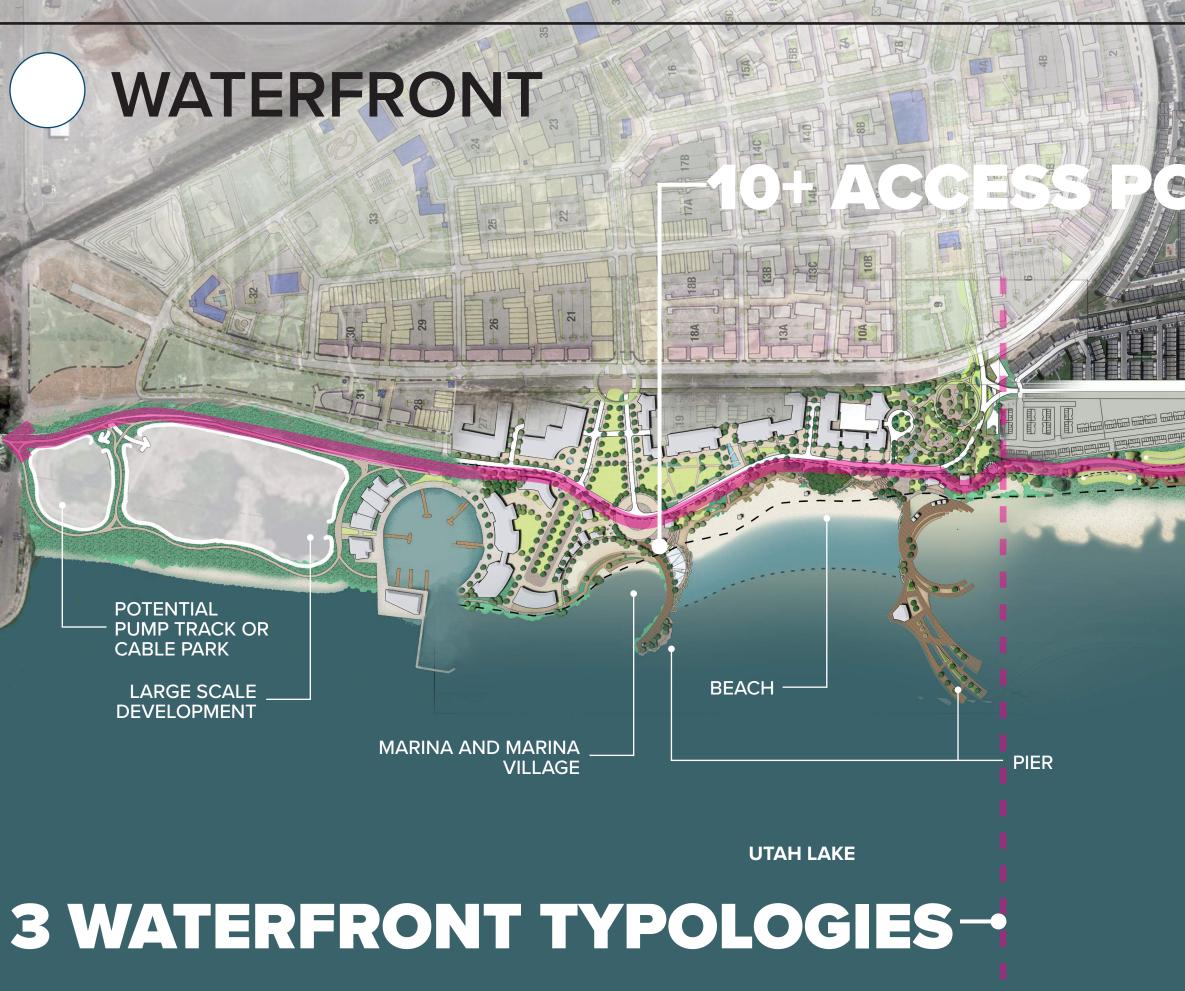




VINEYARD WATERFRONT | INSPIRATION







VINEYARD WATERFRONT | WATERFRONT

EDUCATIONAL WATER LEARNING CENTER



CENTER STREET COMMUNITY SPACE

NATURE CENTER

- 1 UTAH LAKE TRAIL

UTAH LAKE



4+ MILES OF TRAILS

CONTINUED ENVIRONMENTAL PROTECTION /INEYARD CITY BOUND





(26) DOG PARK 27) SKATE PARK VEHICULAR & PEDESTRIAN OVERPASS ADJACENT RESIDENTIAL (29) DEVELOPMENT (30) SHADE STRUCTURE (31) SETTLEMENT LINE (32) EXISTING WATERFRONT VEGETATION (33) PROPOSED UTAH LAKE TRAIL (34) FUTURE OFFICE / RESIDENTIAL (35) BEACH PROMENADE VILLAGE

(21)

(22)

(23)

(24)

(25)

28)

PROTECTIVE EDGE

WALKING PIER

PIER PAVILION

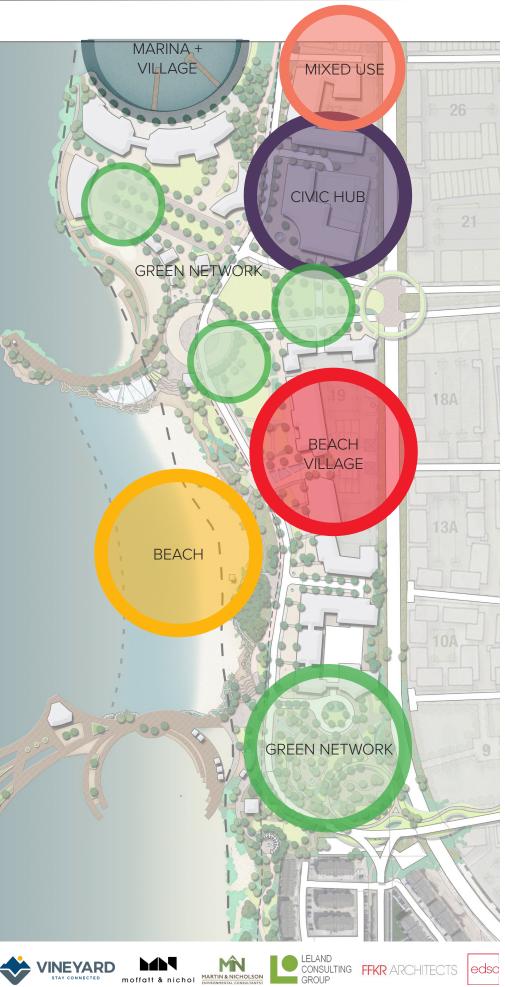
KIOSKS / POP UP MARKET

NON-MOTORIZED BOAT LAUNCH

KEY PLAN







NORTH WATERFRONT

















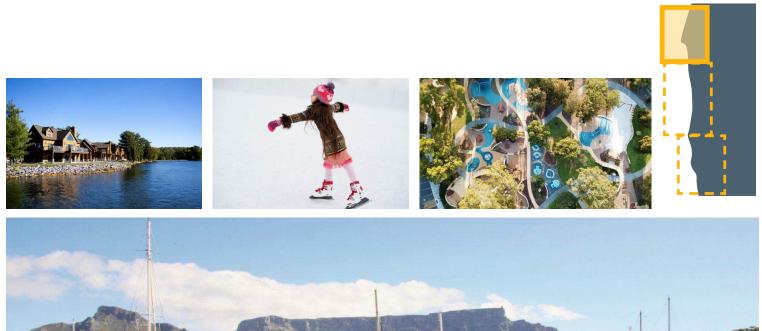


















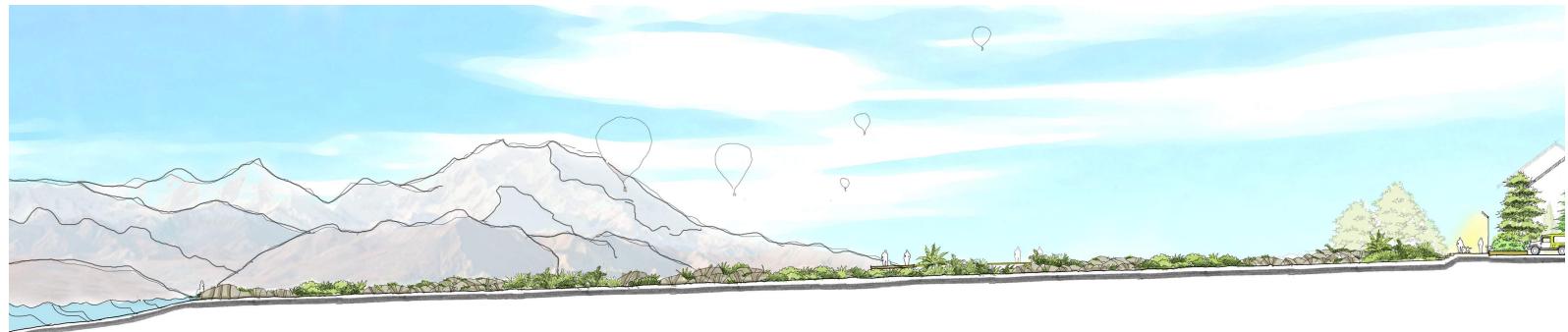












NATURAL VEGETATION



INCREASED VEGETATION ACCESS POINT

UTAH LAKE TRAIL







CENTRAL WATERFRONT

6

N 300 W

UTAH LAKE

VINEYARD WATERFRONT | ENLARGEMENTS

四四

3

即町

뎹

뎹

4

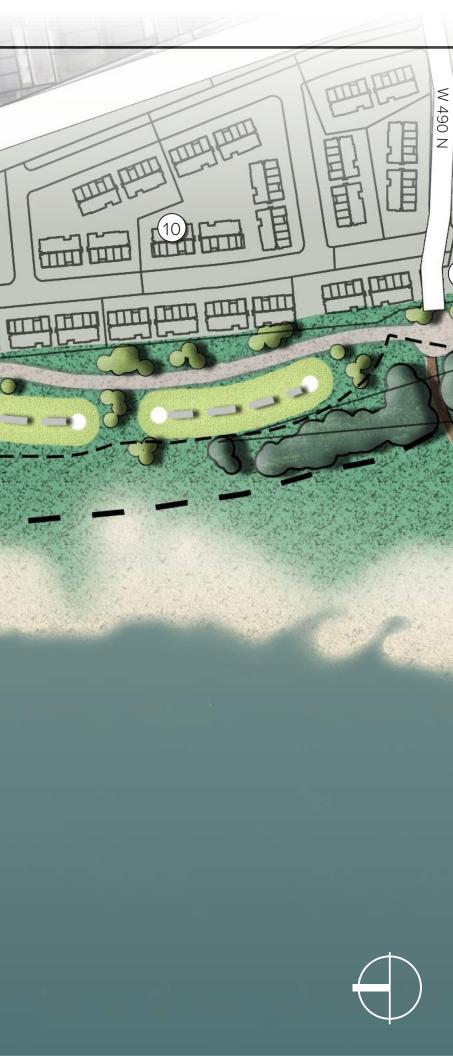
- SETTLEMENT LINE
 COMPROMISE LINE
 PROPOSED UTAH LAKE TRAIL
 ADJACENT NEIGHBORHOOD
 EXISTING TREES
- 6 PROPOSED TREES
- 7 DISC GOLF
- (8) GATHERING SPACE
- (9) ACCESS POINT
- (10) ADJACENT NEIGHBORHOOD

Q

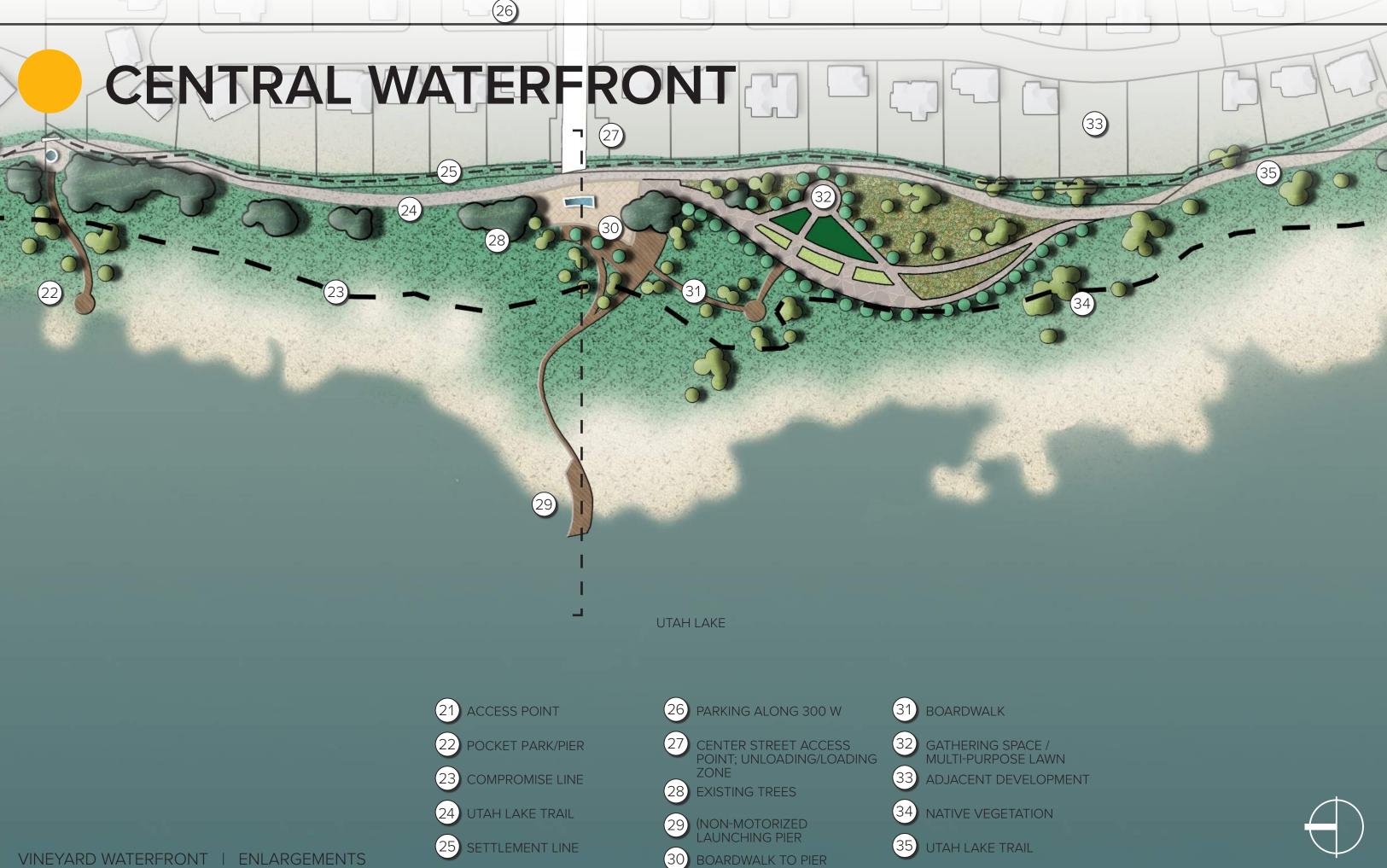
VINEYARD LOOP

3

9































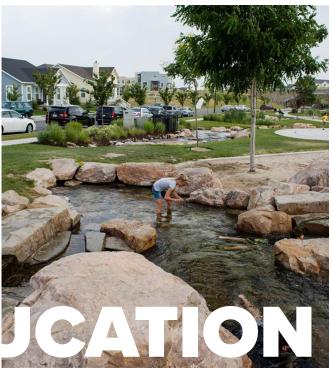






EARTHWORKS







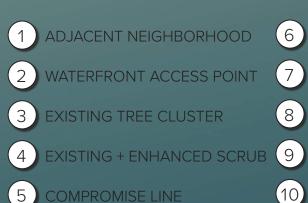




SOUTH WATERFRONT **RECOMMENDATION***

UTAH LAKE

VINEYARD WATERFRONT | ENLARGEMENTS



(12)

PROPOSED	DADKING
FROFUSED	FARMINO



NATURE CENTER

BOARDWALK

(NON-MOTORIZED)



ADJACENT GOLF COURSE

ADJACENT NEIGHBORHOOD

(15)

(13)

(14)





18)

PROPOSED WA'KARA BARN

BOARDWALK



































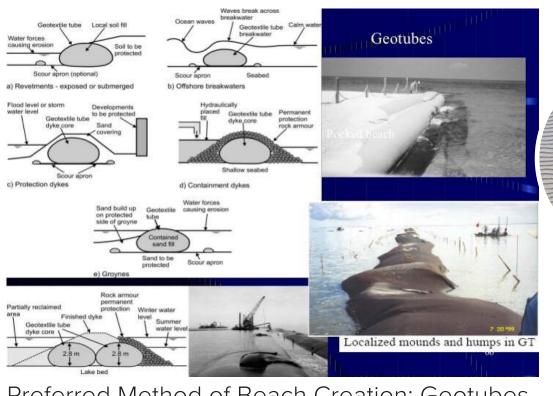
CATALYST PROJECTS

Beach Expansion Residents and tourists alike both want to see an expanded beach.

By using cutting-edge engineering techniques, a more enjoyable, larger beach can be achieved. A more inviting beach will help bridge the gap between local residents and enjoying the natural wonder in their backyard (Utah Lake.)

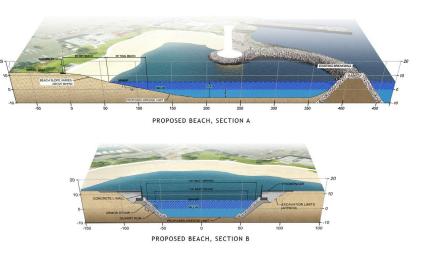
If funding allows, it is recommended to build supporting pier structures to bring activity to the water. The beach expansion can be constructed solely with geotube support and side enclosures while piers can be added in a later phase.

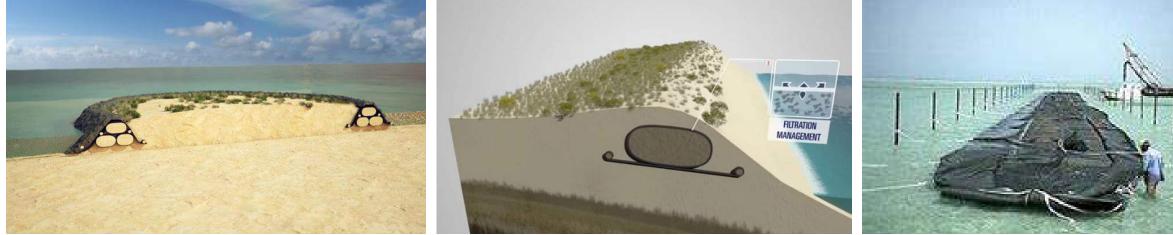




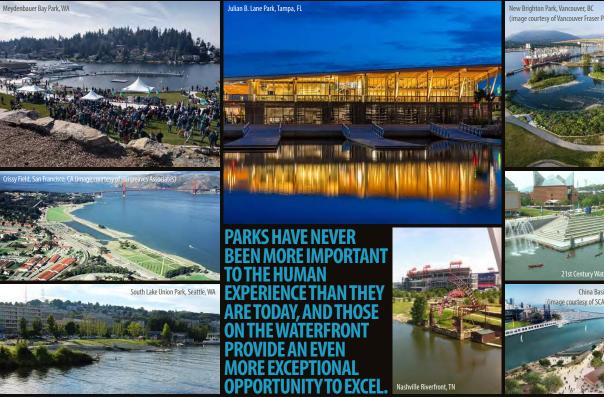
Water will clear up with imported sand and buffered beach.

Preferred Method of Beach Creation: Geotubes We will be able to use the current lake bottom as a barrier for the beach.









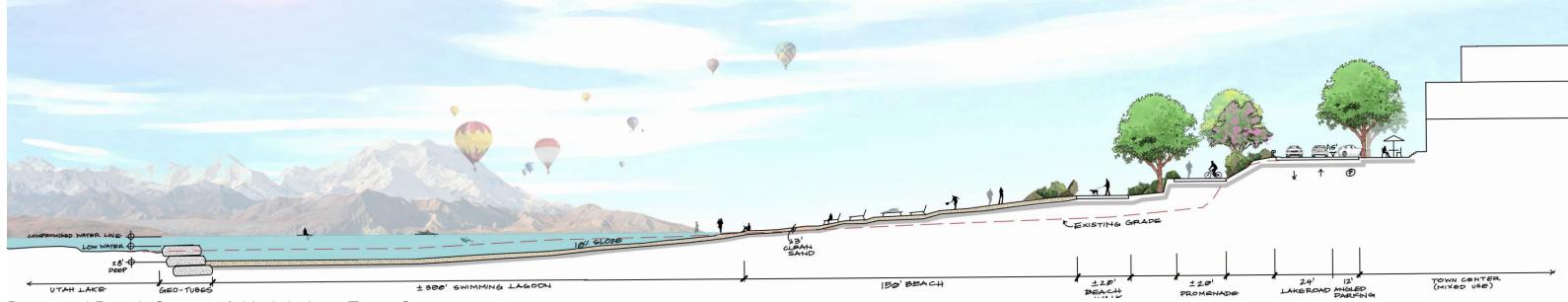






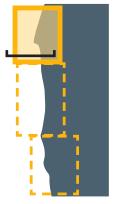






Proposed Beach Section | Utah Lake > Town Center

KEY PLAN





CATALYST PROJECTS

City Hall Vineyard has a particular unique opportunity to capitalize activity on the Utah Lake waterfront. Acting as a buffer between the future, mixed-use beach village and existing multi-family residential development, city hall could help establish a 24/7, active waterfront and use the surrounding area for other civic opportunities.





Nature Center Funding is available for a nature center and would align well with previously published plans for Wakara Way. A nature center on Utah Lake would be more of an ideal location compared to the other location off-lake. An adjacent potential development could tie in well for local and regional access to the proposed nature center.



Concept Plan by USU LAEP Extension (2020)











IMPLEMENTATION



NORTH

Immediate (1 to 2 years)

Trail placement and improvements to Utah Lake Trail

Beach Front Park Amenities and Access Improvements (upland along Lake Road; shade structures, seating, landscaping, wayfinding) Initiate Expanded Beach Improvements & Catalyst Project

Pedestrian Bridge & Park on South Promenade (coordinate with Flagship)

Dog Park (seek potential local partner)

North Promenade Event Lawn (coordinate with Flagship)

Initiate Marina Promenade and Beach Upland Improvements (beach use ancillary structures & functions)

Near Future (up to 5 years)

North Walking Pier Structure; South Walking Pier Structure City Hall Skate Park (Partner) Marina (P3)

Far Future (5+ years) Marina Village (P3)



CENTRAL

Immediate (1 to 2 years) Trail improvements to Utah Lake Trail Trailheads & Beach Access Improvements Pocket Parks **Gathering Spaces** Initiate Informal Disc Golf Vegetation Management & Improvements

Near Future (up to 5 years) Nature Walkways/Piers Water Garden/Center Sunset Beach Area Improvements

Far Future (5+ years) Center Street Area Improvements



SOUTH

Immediate (1 to 2 years) Continuation of Utah Lake Trail – pull towards water Trailhead (shade structure, seating, waste receptacle(s), wayfinding)

Near Future (up to 5 years) Parking Jake's Plan – barn, pavilion

Far Future (5+ years) ideal spot.)



Nature Center (This should be within 5 years, because it is already being talked about locally with the Utah Lake Authority. The other spot being considered is not on the lake, but is in Provo. This is an

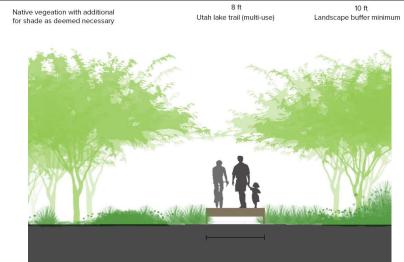






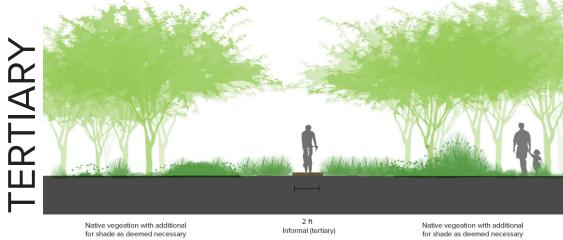


MATERIALS



e vegeation with additional nade as deemed necessary

5 ft Boardwalk Native vegea for shade as













Native vegeation with additional for shade as deemed necessary

Adjacent development

WAYFINDING







Inail negulations		
rks		MILE 7600

		PARKING LOTS
TRAIL REGULATIONS	G (HERES TRAL	⊙ 1
THAIL REGULATIONS	O @ HALTINA	• 283
	State (C) ROHME	● 445
Test Reset.		○ 6-11
		Million .
hanna an	and the second second	
	CARL STREET, ST.	- 2 (1)
CCparks 🛞	ALC: NO. OF STREET, ST	
	200	RESO
		and the second s
and a set		C BREAK
	And and a second se	AND IN COMPANY THE OWNER





PLANT PALETTE



Populus fremontii / angustifolia



Betula occidentalis



Helianthus







Artemisia cana



Verbena hybrida



Schoenoplectus



Deschampsia





Asclepias



Alnus













Carex nebrascensis Asclepias





VINEYARD WATERFRONT MASTERPLAN

KEY TAKEAWAYS

Community enjoys having the trail closer to homes + FFSL wants development to kept within reason on sovereign lands.



City Hall will be moved within downtown. The design team recommends keeping it on the water to celebrate the uniqueness of Vineyard.

Key programmatic elements desired: dog park, skate park, beach, nature center, revenue generating options...



The community wants Center Street to stay a local access point to the water.

Management and governance of the waterfront could fluctuate with proposed legislation; currently, FFSL's oversight is pro-development, with a required public amenity and to maintain environmental sensitivity.



Northern area needed for site remediation...



Community wants a trail connection around the lake - one complete trail.

The proposed islands have viability at a federal and state level, but there has not been any interaction with the community. The design team moved forward with a proposed plan and design that can stand on its own, while also working well with the presently proposed plans.

Some revenue-generating concepts did not fare well with the community and local stakeholder groups.